

FINAL REPORT

TOOLE COUNTY GOVERNMENT

REVIEW COMMISSION

SUMMARY OF CHANGES

The Toole County Government Review Commission has studied Toole County Government for nearly two years and strongly recommends the following changes be made in our county government structure.

- * COUNTY CHARTER. The county charter embodies the current commissioner form of government. In addition, the proposed charter would allow more local control of local issues. The charter installs day-to-day management, local commissioner district representation, and reduces commissioner salaries to \$500.00 per month. The charter is limited by state law and by the charter itself including a STRICT LIMITATION ON TAXATION. The charter may be changes ONLY by a vote of the people.
- * OPTIONS. The sub-options of this charter allow the voters of Toole County to hold elections on a partisan or non-partisan basis and to increase the number of part-time commissioners to five.

REMEMBER TO VOTE ON NOVEMBER 4th

	Existing form of government	Proposed form of government	Comments
Form of Government	Commissioner (Statutory): Elected commission determines and administers policy.	Charter: Details form of government which is substantially the same as current commission form.	A charter would allow Toole County to govern itself more independently of the state government.
Powers	General government powers: State law defines what county government may do and specifically how it shall do it.	Self-government powers: County commissioners may exercise powers which the state does not deny. Legislative power is vested in the commission.	Self-government powers would allow more local control of local issues.
Governing body size	Three commissioners elected at large for six-year terms.	Three or five commissioners elected by districts, depending on the voters' preference in the sub-options for four-year terms.	Voters will have the opportunity to choose a commission of three or five members, voted on by district.
Governing body duties	Commissioners are both a legislative and administrative policy-making body.	The commissioners will serve as the legislative body. The administrative duties will be handled by the county administrator.	Provides for a separation between legislative and administrative duties.
Term of commission	Six-year overlapping; partisan election.	Four-year term overlapping; partisan or non-partisan, depending on voter preference, effective January 1988.	Term of office reduced from six years to four years. Elections will be partisan or non-partisan, depending on voters' choice.
Chief administrative and executive officer	None.	County administrator oversees day-to-day operations and administration of all departments. Administrator is hired, and can be fired, by the commissioners.	Provides for administration of county government by a skilled and experienced specialist on a day-to-day basis. Administrator is accountable to the elected commissioners.
Appointive powers	Commissioners appoint members of boards and commissions; hire and remove non-elected department heads. Department heads hire and remove their staffs.	Commissioners appoint members of boards and commissions; hire and remove non-elected department heads with assistance of administrator. Administrator assists department heads in hiring and removing their staffs.	Provides uniform hiring and removal practices in compliance with state and federal employment laws, currently absent from county government.
Mill levy limits	Set by state law.	Charter limits the mill levy level. Increases and decreases would require voter approval.	Mill levy limits are controlled by voters of Toole County, not state legislature.
Budget preparation	County department heads prepare tentative budgets. Commissioners review, modify and adopt the final budget.	County administrator, with assistance of department heads, prepares budgets for final commissioners' approval.	Provides for independent evaluation of department services and related costs to meet the needs of the voters of Toole County.

SUMMARY OF RECOMMENDATIONS

THE TOOLE COUNTY LOCAL GOVERNMENT REVIEW COMMISSION CREATED BY THE VOTERS OF TOOLE COUNTY AT THE NOVEMBER 1984 GENERAL ELECTION, HAS BEEN EMPOWERED TO REVIEW THE FORM OF COUNTY GOVERNMENT AND MAKE RECOMMENDATIONS TO THE VOTERS OF TOOLE COUNTY BASED ON THEIR FINDINGS.

THE REVIEW COMMISSION, AFTER MANY MEETINGS WITH COUNTY DEPARTMENT HEADS, CITIZEN GROUPS, POLITICAL AND NON-POLITICAL GROUPS THROUGHOUT TOOLE COUNTY, AS WELL AS STUDY COMMISSIONS FROM ADJACENT COUNTIES, PRESENTS THE FOLLOWING FINDINGS AND RECOMMENDATIONS.

A. Findings of the Study Commission

After an intense study of almost two years, it is the decision of the review commission to recommend changes in the structure and power of county government that will provide a governmental framework to meet the changing needs of this county. Problem areas that were identified during the course of the study by research, discussion, public hearings, testimony of public officials, and citizen surveys indicate that in exercising its traditional functions, county government lacks the authority it needs. If county government is to play a wider role, it must have adequate legal authority to act; it must also have more control over its organizational structure so that it can act effectively and oversee the performance of county functions.

The "traditional" form of county government has existed in Toole County since the creation of the county in 1914, and is basically the same government as was originally described in the 1889 Constitution. The form still reflects its "traditional" role as an administrative arm of the state government in its organizational structure. Its duties are detailed in state law, and its authority to deal with local problems is limited.

The needs of the county, however, have changed since 1914. Population has decreased over the past twenty years and has shifted to different areas of the county. This shift in population has placed an increased demand for services from the county government. County government has also suffered from the shift of services from Federal and State government to the local governments. To effectively respond to these changing needs, county government must modify its structure and authority. The review commission also believes that a separation of legislative and administrative functions is needed to provide "checks and balances" in county government.

Other areas of concern also emerged during the course of the study which affected the review commission's choice of an alternative form. Citizen response to the survey which was conducted, and testimony at the public hearing, indicated that citizens are concerned about local decisions not being made at the local level, about the quality of services (especially roads), about the level of taxes, and about the need for more effective leadership and citizen participation in county government. These expectations of and frustrations from government and changing needs of the county, led the review commission to identify five basic county goals:

1. Local control over local problems;
2. Government that is responsive to citizens;
3. Government that is efficient;
4. A government structure that allows maximum participation of citizens;
5. A government structure with adequate "checks and balances".

In an attempt to achieve these goals, the review commission has recommended a charter form of government with self-government powers and a possible larger commission.

B. Key Provisions of the Proposed Form

1. Self-Government Powers

Under the 1972 State Constitution, the potential power and authority of local government has been changed. Traditionally, the power over governmental concerns of the county has been the prerogative of the State Legislature. The legislature decides what county government should do and how it should do it.

The new constitution provides that "self-government powers" can be adopted by counties along with an alternative form of government. The adoption of self-government powers would alter the traditional relationship between the state and the county. Certain areas of control would be transferred from the state legislature to the county commission. Some decisions that are now made on a state-wide basis by the legislature could be made at the county level. State-wide uniformity, while still mandated in certain areas, could be replaced in other areas with procedures tailored to the particular needs of our county. Self-government powers would mean greater flexibility in shaping our governmental structure, greater power to solve our own problems, and more responsibility to recognize and deal with these problems.

2. Separation of Legislative and Administrative Functions

In its traditional role as an administrative arm of state government, the organizational structure of the county may have been adequate. The current structure of separate elective offices and three commissioners does not allow county government to effectively respond to the changing needs of the county. State statutes affecting the existing form of government do not grant the county commissioners the authority to determine county-wide needs, priorities and policies. The existing government lacks an administrative head, a person responsible for supervising and coordinating the functions and services provided by county government to see that the goals of the county are carried out as efficiently as possible. No one in county government has the authority to coordinate all the offices and boards or to supervise their programs. Many are substantially independent of direct control.

In the proposed form of government a commission of three or five members will act as a legislative body with the power to formulate county policy. The commissioners will have the authority to enact ordinances to carry out that policy. The responsibility of administering and implementing these ordinances lies with the county administrator.

3. Chief Administrative Officer

The county administrator, a professional hired by the commissioners "on the basis of merit only," is responsible for the administration of the programs and policies determined by the commissioners. Subject to the commissioners' general direction, the manager oversees, with the assistance of various department heads, the hiring and firing policies of the county, helps coordinate the administration of all departments, assists in preparing the budgets, and reviews the day-to-day business affairs of county government making recommendations to the commissioners on cost-saving alternatives. The administrator serves at the pleasure of the commissioners and may be replaced at any time.

4. Representation

Creating a commission from districts, elected by districts, members will provide a legislative body that will insure adequate representation of local problems within the county.

5. Financial Aspects

Toole County needs a full-time administrator to oversee the budget, administer policies, keep employment practices up-to-date, assist department heads in evaluating their office's operations, and keep the commissioners advised. Toole County is an \$8,600,000 business and needs a trained professional overseeing the day-to-day operation. A county administrator is estimated to cost \$40,000 to \$45,000 per year including benefits. A one percent savings in the budget would pay his costs almost twice.

With a full-time administrator, Toole County would relieve the commissioners of their day-to-day management duties. The review commission does not feel that we would need full-time commissioners, as their primary duty will be to set policy and the administrator will implement and carry out those policies. The commission would be more in an advisory position and not in the position of day-to-day management. The Review Commission recommends a salary of \$6,000 per year with no benefits for the part-time Commissioners, as compared to the \$19,000 plus benefits that is presently paid.

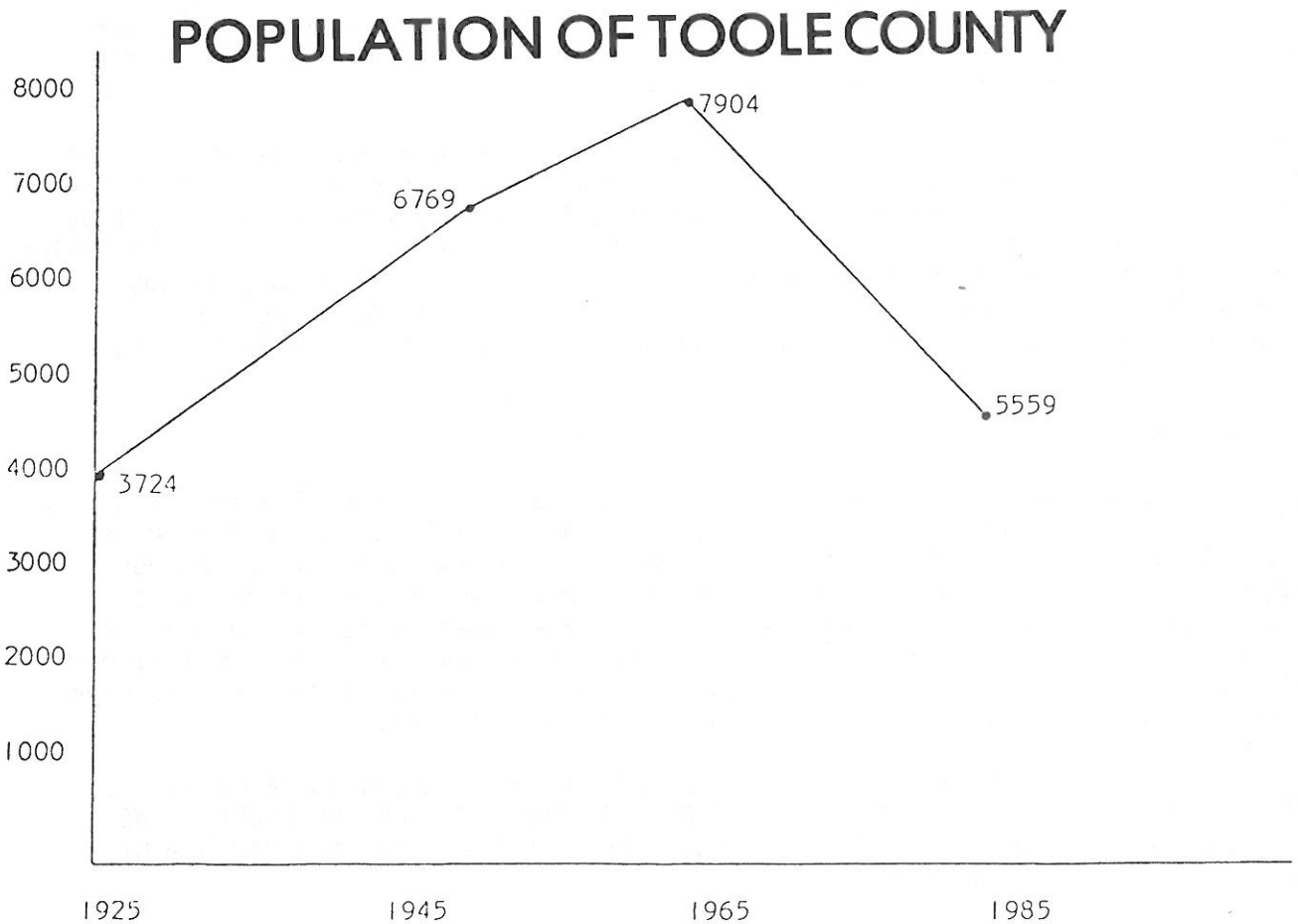
6. Commissioners

Part-time commissioners will allow for more people to have the time to serve, and be willing to serve. The voters of Toole County will determine the number of commissioners to be either three or five. The review commission, however, recommends that the number of commissioners be expanded to five to allow for broader base representation. We feel that a five-member board will be easier for the county administrator to work with than three members. The commissioners being elected from their individual districts will allow for the voters to have a stronger voice in the policies of Toole County government.

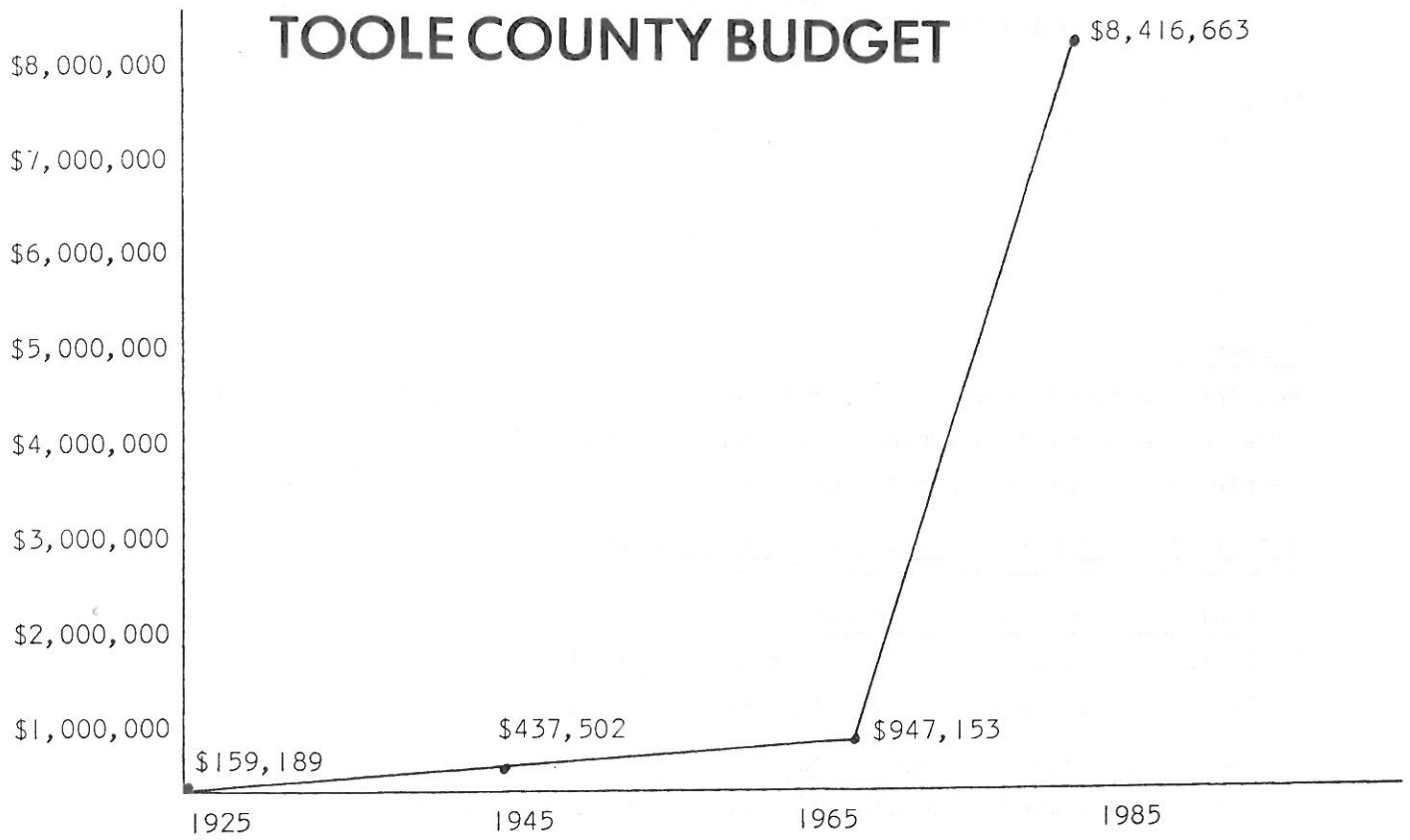
THE REVIEW COMMISSION FEELS THAT THESE ADJUSTMENTS WILL ALLOW TOOLE COUNTY TO BETTER SERVE THE TAXPAYERS AND ADJUST SOONER TO THE NEEDS OF THE PEOPLE. WE FEEL THAT BUSINESSES THIS SIZE SHOULD NOT OPERATE WITHOUT TRAINED MANAGEMENT, AND NEITHER SHOULD TOOLE COUNTY.

As an example of growth in Toole County government over the past 60 years, we have provided some numbers for your information.

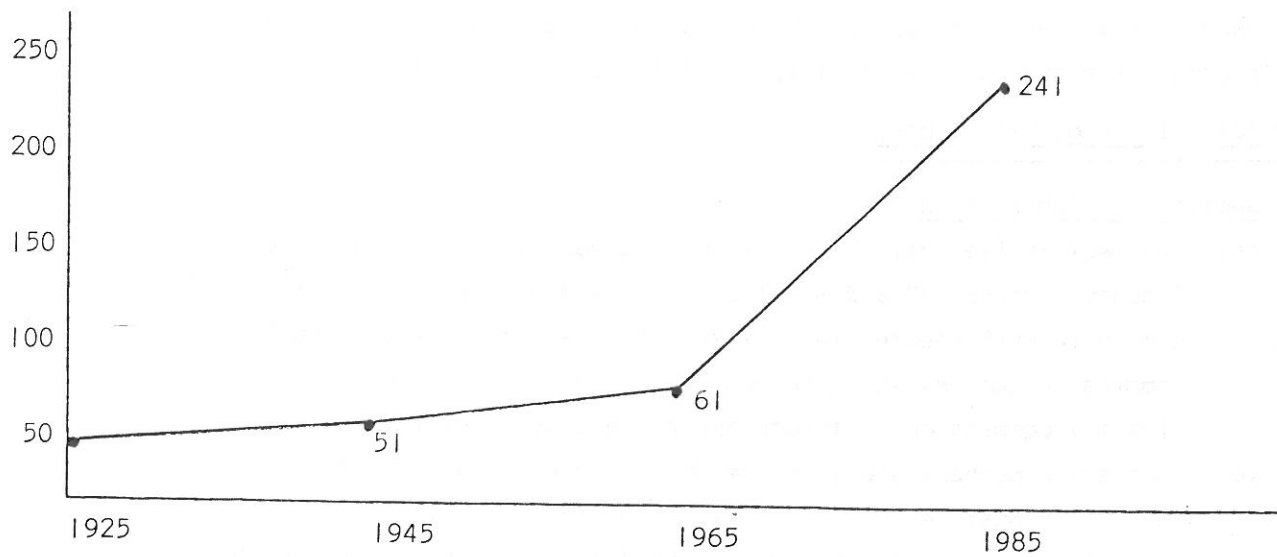
	<u>1925</u>	<u>1945</u>	<u>1965</u>	<u>1985</u>
Commissioners' Budget	\$ 2,000	\$ 2,868	\$ 9,815	\$ 100,700
Clerk and Recorder's Salary	\$ 2,000	\$ 2,000	\$ 4,500	\$ 17,700
Road Budget	\$ 33,000	\$ 71,311	\$216,178	\$1,070,375
Number of County Employees	50	51	60	241
Population	3,724	6,769	7,904	5,559
Total Budget	\$159,189	\$437,502	\$947,153	\$8,416,663



TOOLE COUNTY BUDGET



NUMBER OF EMPLOYEES



CERTIFICATE
ESTABLISHING THE PROPOSED PLAN OF GOVERNMENT
FOR TOOLE COUNTY

C H A R T E R
O F
T O O L E C O U N T Y

Preamble

We, the people of Toole County, Montana, having studied all aspects of the alternative forms of government, passed under Montana law, do adopt this charter to establish our self-determination as a county.

Article I - General Provisions of Charter Government

Section 1 - Charter Government

Pursuant to the provisions of Article XI, Section 5(1), of the Montana Constitution, Toole County establishes this charter form of government.

Section 2 - Powers of Toole County

Toole County shall have all the powers of a self-governing charter county not prohibited by the Montana Constitution, this charter, or specific provisions of Montana law.

Section 3 - Mill Levy Limit

The property tax mill levy limits provided by state law for general government counties shall apply to Toole County under this charter, except as the electorate, by initiative, or referendum, following the procedures provided in state law, shall increase or decrease those limits.

Article II - Legislative Body

Section 1 - Composition

- (a) The legislative body of this form of government shall be called the "County Commission" and shall be comprised of three (3) or five (5) commissioners* elected in partisan or non-partisan elections.*
- (b) Commission members shall be nominated and elected from three (3) or five (5) commission districts apportioned by population.
- (c) Commission members shall be nominated and elected by districts in which candidates must reside for at least two (2) years immediately preceding the date when he shall become a candidate for said office and shall remain a resident of the district during their entire term of office.

*Depending on the choice of the voters on the sub-options.

- (d) The chairman of the Commission, who shall vote as other commissioners, shall be elected by the members of the Commission from their own number for a term established by ordinance.
- (e) Commissioners' terms of office shall be overlapping and will commence the first Monday in January following their election.

Section 2 - Vacancy in the Office of County Commissioner

The office of commissioner shall become vacant upon his death, resignation, removal from office in any manner authorized by law, or forfeiture of his office. A commissioner shall forfeit his office if he:

- (a) loses his eligibility for election to his commission seat;
- (b) violates any express prohibition of this charter;
- (c) is convicted of a felony or other offense involving moral turpitude;
- (d) without commission approval, fails to attend two consecutive regularly scheduled commission meetings or absents himself from the county continuously for thirty (30) days without consent of the commission.

Article III - County Administrator

Section 1 - Composition

The executive and administrative functions of the county government shall be performed by a county administrator who the commission shall hire for an indefinite term on the basis of merit only and removed only by a majority vote of the whole number of the commission.

Section 2 - Duties and Responsibilities

The county administrator shall:

- (a) enforce laws, ordinances, and resolutions;
- (b) perform the duties required of him by law, ordinance, or resolution;
- (c) oversee the affairs of the local government;
- (d) direct, supervise, and administer all departments, agencies, and offices of the local government unit except as otherwise provided by law or ordinance;
- (e) carry out policies established by the commission;
- (f) prepare the tentative commission agenda and cause it to be published;
- (g) recommend measures to the commission;
- (h) report to the commission on the affairs and financial condition of the local government;
- (i) execute bonds, notes, contracts and written obligations at the direction and with the approval of the commission.

- (j) report to the commission as the commission may require;
- (k) attend commission meetings and may take part in the discussion, but he may not vote;
- (l) prepare and present a proposed budget to the commission for its approval and execute the budget adopted by the commission;
- (m) hire, suspend and remove all employees from the local government, with the assistance of department heads, in accordance with personnel policy duly adopted by the commission;
- (n) do formal evaluation, with department heads of each employee, with salary recommendations presented to the commissioners before June 1 of each year.

Section 4 - Administrative Review

The executive or administrative functions of the administrator may be modified or limited by action of the commission through ordinance or resolution.

Article IV - County Officers

Section 1 - Offices

- (a) a legal officer who shall be elected and be called the county attorney;
- (b) a law enforcement officer who shall be elected and be called the sheriff;
- (c) a county coroner who shall be elected;
- (d) a clerk of the district court who shall be elected;
- (e) a county assessor who shall be elected;
- (f) a county treasurer who shall be elected;
- (g) a county superintendent of schools who shall be elected;
- (h) a clerk and recorder who shall be elected;
- (i) a surveyor shall not be included in this form as a separate office;
- (j) a public administrator who shall be elected;
- (k) an auditor shall not be included in this form as a separate office.

Section 2 - Terms of Office

All elected officers shall be elected for terms of four (4) years commencing the first Monday in January following their election.

Section 3 - Salaries and Compensation

- (a) The commission members shall receive \$500.00 per month with no benefits.
- (b) Commission members, officers and employees shall be further entitled to mileage and expense allowances at the rate allowed by state government to state employees.
- (c) The salaries of the elected officers shall not be greater than 25% above the amount set by state law for general government counties of

the same class as Toole County. (This is a maximum amount and should not be construed as the amount of salaries to be paid.)

- (d) The salary of the county administrator shall be set by ordinance of the commission and shall not exceed twice the highest salary paid to an elected officer of Toole County.
- (e) The salaries of other employees of the county government shall be determined by ordinance adopted by the commission.
- (f) Salaries for department heads shall be published the second week of January each year. Also, each election year, at the same time, the salary ranges of all elected department heads shall be published.
- (g) Salaries cannot be changed after July 1 of each year.

Section 4 - Qualifications

Qualifications of all elected county officers shall be the same as required by state law for comparable officers under the commission form of government except as otherwise herein set forth.

Section 5 - Vacancy in an Elective Office

A vacancy in an elective office shall be filled by appointment made by a majority of the commission. Such appointed officer shall serve until his successor is elected and qualified in the next general election. Such persons elected to fill a vacancy shall serve the remainder of the vacant term. In the event a vacancy within the commission is not filled within 45 days, such appointment shall be made by the District Judge. Vacancies shall be deemed to exist as provided by law.

Section 6 - Recall

- (a) No county employee shall authorize expenditure in excess of the budgets approved by the commission and such action by an officer or employee may be cause for removal by the commission.
- (b) Recall provisions for all elected officials shall be the same as State law.

Article V - Advisory Boards

All members of the citizen advisory boards shall be appointed by the commissioners for a specific term not to exceed three (3) years. Said terms must be appointed each year. All boards will elect a chairman and a secretary with election results given to the commissioners by October 1 of each year.

Article VI - Amendments, Effective Date, and Severability

Section 1 - Amendment

This charter may be amended only as provided by Montana law. A majority of the qualified voters of Toole County voting on the questions shall be required for passage of a charter amendment.

Section 2 - Effective Date

This proposed form of government shall be fully effective commencing the first Monday of January, 1988.

Section 3 - Severability

If any provision of this Charter is held invalid, the other provisions of this charter shall not be affected thereby. If the application of this charter, or any part of its provisions, to any person or circumstance, is held invalid, the application of the charter and its provisions to other persons or circumstances shall not be affected thereby.

Article VII - Transitional Provisions

Section 1 - General Transition

All ordinances, resolutions, and policies of the county shall remain in effect until revoked, superseded or replaced under this Charter. All elected department heads will remain in office for their unexpired term.

Section 2 - Election Transition

- (a) IF THE SUB-OPTION RESULTS IN A COUNTY COMMISSION WITH 5 MEMBERS, five (5) commissioners will be elected at the municipal primary and general elections to be held on September 15, 1987 and November 3, 1987, consecutively. As set forth by the Study Commission, the commissioners representing Districts 2 and 4 shall serve one-year terms ending on the first Monday of January, 1989. The commissioners representing Districts 1, 3 and 5 shall serve three-year terms ending on the first Monday of January, 1991. The present commissioners' terms will end on the first Monday of January, 1988. The five-member commission, if adopted, will take office on the first Monday of January, 1988, at a salary of \$500.00 per month.
- (b) IF THE SUB-OPTION RESULTS IN A COUNTY COMMISSION WITH 3 MEMBERS, three (3) commissioners will be elected at the municipal primary and general elections to be held on September 15, 1987 and November 3, 1987, consecutively. As set forth by the Study Commission, the

commissioner serving District 1 shall serve a one-year term ending on the first Monday of January, 1989. The commissioners representing Districts 2 and 3 will serve three-year terms ending the first Monday of January, 1991. The present commissioners' terms will end on the first Monday of January, 1988. The three-member commission, if adopted, will take office on the first Monday of January, 1988, at a salary of \$500.00 per month.

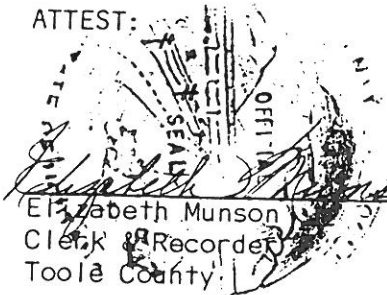
Upon approval of a majority of voters, the government of Toole County shall be organized under the provisions of Section 7-3-701 to 709 MCA.

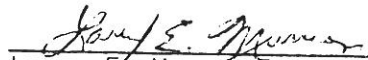
We, the Study Commissioners of Toole County do hereby certify that this is the proposed plan of government approved by the Study Commissioners of Toole County.


In testimony whereof, we set our hands.

Done at Shelby, Montana this 18th day of August, 1986.

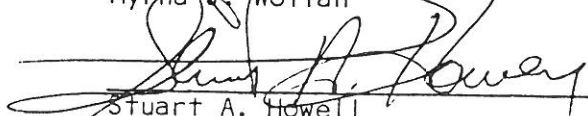
ATTEST:


Elizabeth Munson
Clerk & Recorder
Toole County


Larry E. Munson


Dwaine J. Iverson


Myrna J. Wollan


Stuart A. Howell


Robert O. Aschim

CERTIFICATE
ESTABLISHING THE EXISTING PLAN OF GOVERNMENT
FOR TOOLE COUNTY

7-3-III. Statutory basis for elected county official government.

(1) For the purpose of determining the statutory basis of existing units of local government after May 2, 1977, each unit of local government organized under the general statutes authorizing the elected county official form of government shall be governed by the following sections.

- (a) 7-3-401;
- (b) 7-3-402;
- (c) 7-3-412(3);
- (d) 7-3-413(1);
- (e) 7-3-414(1);
- (f) 7-3-415(2);
- (g) 7-3-416(2);
- (h) 7-3-417(2);
- (i) 7-3-418;
- (j) 7-3-432(1);
- (k) 7-3-433(1);
- (l) 7-3-434(1);
- (m) 7-3-435(1);
- (n) 7-3-436(1);
- (o) 7-3-437(6);
- (p) 7-3-438(1);
- (q) 7-3-439(1);
- (r) 7-3-440(1);
- (s) 7-3-441(1);
- (t) 7-3-442(6);

(2) This form has terms of 4 years for all elected officials except commissioners who are elected to 6-year terms. The commission consists of three members.

These sections establish the following form of government which shall be called the COMMISSION FORM.

7-3-401. Commission form. The commission form consists of an elected commission (which may also be called the council) and other elected officers as provided in this part. All legislative, executive, and administrative powers and duties of the local government not specifically reserved by law or ordinance to other elected officers shall reside in the commission. The commission shall appoint the heads of departments and other employees, except for those appointed by other elected officials. Cities and towns which adopt this form may distribute by ordinance the executive and administrative powers and duties into departments headed by individual commissioners.

7-3-402. Nature of government. Local governments that adopt this form shall have general government powers.

7-3-412(3). Selection of commission members. The commission shall be elected at large and nominated by a plan of nomination that may not preclude the possibility of the majority of the electors nominating candidates for the majority of the seats on the commission from persons residing in the district or districts where the majority of the electors reside.

7-3-413(1). Type of election. Local government elections shall be conducted on a partisan basis.

7-3-414(1). Chairman of commission. The chairman of the commission shall be elected by the members of the commission from their own number for a term established by ordinance.

7-3-415(2). Administrative assistants. The commission may appoint one or more administrative assistants to assist them in the supervision and operation of the local government.

7-3-416(2). Terms of commission members. Commission members shall be elected for overlapping terms of office.

7-3-417(2). Size of commission and community councils. The size of the commission, which shall be a number not less than three, shall be established when the form is adopted by the voters, and community councils to advise commissioners may be authorized by ordinance.

7-3-418. Terms of elected officials. The term of office of elected officials may not exceed 4 years, except the term of office for commissioners in counties adopting the form authorized by Article XI, Section 3(2), of the Montana constitution may not exceed 6 years. Terms of office shall be established when the form is adopted by the voters.

7-3-432(1). Legal officer. A legal officer (who may be called the county attorney) shall be elected.

7-3-433(1). Law enforcement officer. A law enforcement officer (who may be called the sheriff) shall be elected.

7-3-434(1). Clerk and recorder. A clerk and recorder shall be elected.

7-3-435(1). Clerk of district court. A clerk of district court shall be elected.

7-3-436(1). Treasurer. A treasurer shall be elected.

7-3-437(6). Surveyor. A surveyor shall not be included in this form as a separate office.

7-3-438(1). Superintendent of schools. A superintendent of schools shall be elected.

7-3-439(1). Assessor. An assessor shall be elected.

7-3-440(1). Coroner. A coroner shall be elected.

7-3-441(1). Public Administrator. A public administrator shall be elected.

7-3-442(6). Auditor. An auditor shall not be included in this form as a separate office.

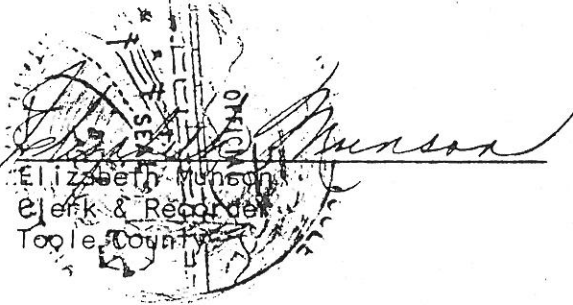
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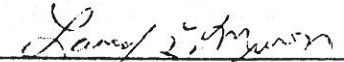
We, the Study Commissioners of Toole County do hereby certify that this is the existing plan of government as established by Section 7-3-111 MCA.

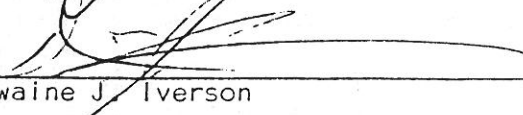
In testimony whereof, we set our hands.


Done at Shelby, Montana this 18th day of August, 1986.

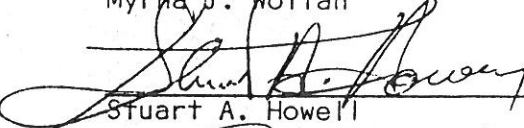
ATTEST:

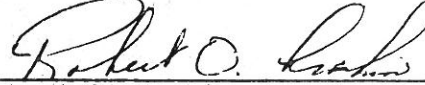

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CERTIFICATE
FOR THE APPORTIONMENT
OF COMMISSIONER DISTRICTS
PROVIDING FOR THREE DISTRICTS

Districts described by natural boundaries and enumeration districts (E.D.), with population and deviation from ideal shown.

District 1: All land from Dunkirk 6 miles north, 1 mile west and 9 miles north to the Gus Blaze Road, continue 8 miles west to I-15 going 3 miles south to the Potter Road and continuing west to the Glacier line. The southern border being Highway 2 within the corporate limits of Shelby and the north side of Main Street.
Population: 1835 Deviation: .98% E.D.: 55A

District 2: Everything south of Highway 2 and everything on the south side of Main Street in the City of Shelby.
Population: 1884 Deviation: 1.67% E.D.: 56


District 3: Land lying north of U.S. Highway 2 starting at the Liberty County line, west to Dunkirk at the line going 6 miles north, 1 mile west; 9 miles north to the Gus Blaze Road, continuing 8 miles west to I-15 going 3 miles south to the Potter Road, and continuing west to the Glacier County line. All lands lying NORTH of this being District 3.
Population: 1840 Deviation: .70% E.D.: 52, 53, 54 & 55A east of the north Dunkirk road to the Toole County line.


We, the Study Commissioners of Toole County do hereby certify that this is the official apportionment plan for three (3) commissioner districts approved by the Study Commissioners of Toole County.

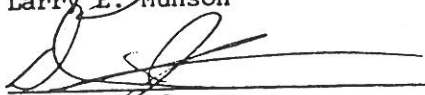
In testimony whereof, we set our hands.

Done at Shelby, Montana, this 18th day of August, 1986.

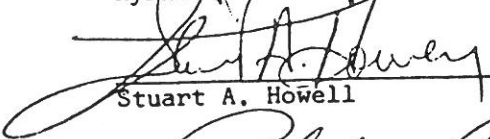
ATTEST:

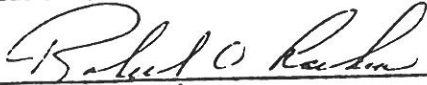

Elizabeth Munson
Clerk & Recorder
Toole County


Larry E. Munson


Dwaine J. Iverson


Myrna G. Wollan


Stuart A. Howell


Robert O. Aschim

CERTIFICATE
FOR THE APPORTIONMENT
OF COMMISSIONER DISTRICTS
PROVIDING FOR FIVE DISTRICTS

Districts described by natural boundaries and enumeration districts (E.D.), with population and deviation from ideal shown.

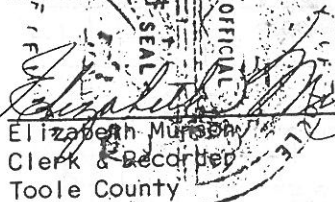
- District 1: All lands north of the Kevin Highway to the Border and West of 1-15 to Glacier line.
Population: 1145 Deviation: 2.9% E.D.: 53 and 1/8th of 54
- District 2: All lands east of 1-15 east of Shelby to the Liberty County line, from the Canadian border to the Pondera County line, excluding the city of Shelby.
Population: 1172 Deviation: 5.4% E.D.: 52, 54 east of 1-15, 55A east of 1-15 and 56 east of 1-15.
- District 3: All lands south of the Kevin Highway and west of 1-15 including City of Shelby Ward 3, excepting Blocks 320 and 325.
Population: 1091 Deviation: 1.8% E.D.: Part of 54, 55A west of 1-15, and 56 west of 1-15
- District 4: City of Shelby Ward 1 plus Blocks 320 and 325.
Population: 1104 Deviation: .7%
- District 5: City of Shelby Ward 2 as is at present.
Population: 1045 Deviation: 6.0%

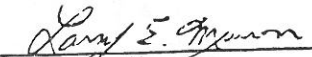
We, the Study Commissioners of Toole County do hereby certify that this is the official apportionment plan for five (5) commissioner districts approved by the Study Commissioners of Toole County.

In testimony whereof, we set our hands.

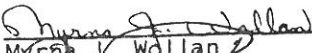
Done at Shelby, Montana, this 18th day of August, 1986.

ATTEST:

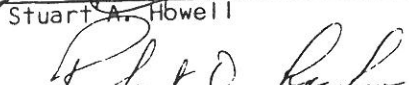

Elizabeth Munsen
Clerk & Recorder
Toole County

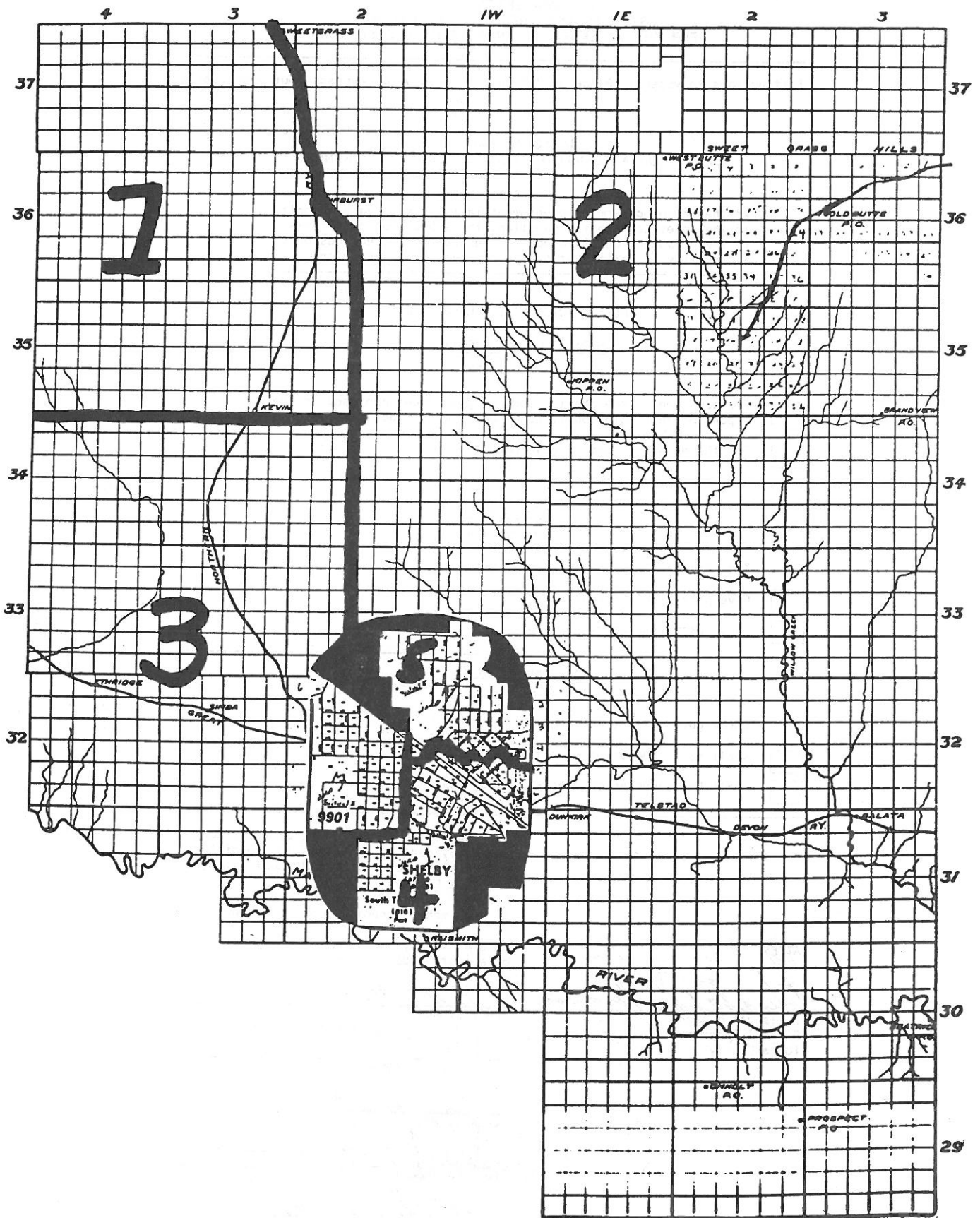

Larry E. Munson


Dwaine J. Iverson


Myrna J. Wollan


Stuart A. Howell


Robert O. Aschim



CERTIFICATE
ESTABLISHING THE OFFICIAL BALLOT
FOR THE NOVEMBER 4, 1986 SPECIAL ELECTION

Instructions to voters: Place an "X" in the boxes which express your preferences.

OFFICIAL BALLOT
BALLOT ON ALTERNATIVE FORM OF LOCAL GOVERNMENT

If the proposed form of government fails to receive a majority of the votes cast on the question, the sub-option also fails. If the proposed form is adopted, the sub-option requires only a plurality of votes cast on the sub-option for adoption.

PLEASE VOTE ON ALL THREE ISSUES

FORM OF LOCAL GOVERNMENT

Vote for One

- For adoption of the charter form of government proposed in the report of the Toole County Local Government Study Commission.
- For the existing form of government.

SUB-OPTION 1

Vote for One

The size of the commission shall be:

- Five part-time commissioners
- Three part-time commissioners

SUB-OPTION 2

Vote for One

Local government elections:

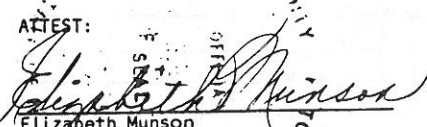
- shall be conducted on a partisan basis
- shall be conducted on a non-partisan basis

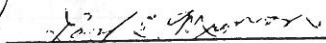
We, the Study Commissioners of Toole County do hereby certify that this is the official ballot approved by the Study Commissioners of Toole County.

In testimony whereof, we set our hands.


Done at Shelby, Montana, this 18th day of August, 1986.


ATTEST:


Elizabeth Munson
Clerk & Recorder
Toole County


Larry E. Munson


Dwaine Iverson


Myrna J. Hollan


Stuart A. Howell


Robert O. Aschlm

CERTIFICATE
ESTABLISHING THE DATE OF THE
SPECIAL ELECTION AT WHICH THE
ALTERNATIVE FORM OF GOVERNMENT
SHALL BE PRESENTED TO THE ELECTORS
OF TOOLE COUNTY

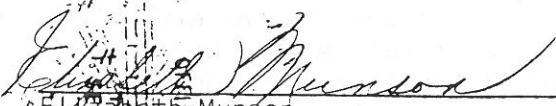
The alternative form of government proposed by the Local Government Study Commission shall be submitted to the voters of Toole County at a special election to be held with the general election on November 4, 1986.

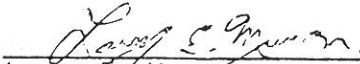
We, the Study Commissioners of Toole County do hereby certify that this is the date of the special election approved by the Study Commissioners of Toole County.

In testimony whereof, we set our hands.

ATTEST:

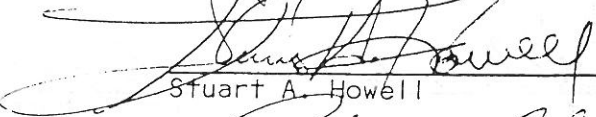
Done at Shelby, Montana, this 18th day of August, 1986.


Elizabeth Munson
Clerk & Recorder
Toole County


Larry E. Munson


Dwaine J. Iverson


Myrna J. Wolfan


Stuart A. Howell


Robert O. Aschim

CERTIFICATE
ESTABLISHING THE DATES OF
THE FIRST PRIMARY AND GENERAL ELECTIONS
FOR COMMISSIONERS OF THE NEW GOVERNMENT
OF TOOLE COUNTY

The date of the primary election for commissioners of the new government of Toole County shall be held at the municipal primary election on September 15, 1987.

The date of the general election for commissioners of the new government of Toole County shall be held at the municipal general election on November 3, 1987.

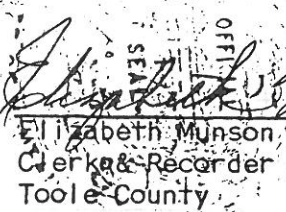
The effective date of the alternative plan of local government of Toole County takes effect on the first Monday of January, 1988.

We, the Study Commissioners of Toole County do hereby certify that these are the dates of the special primary and general elections and the effective date of the alternative plan of local government of Toole County approved by the Study Commissioners of Toole County.

In testimony whereof, we set our hands.

Done at Shelby, Montana, this 18th day of August, 1986.

ATTEST:

 OFFICE
SEAL
Elizabeth Munson
Elizabeth Munson
Clerk & Recorder
Toole County

Larry E. Munson

Larry E. Munson

Dwaine J. Iverson

Dwaine J. Iverson

Myrna J. Wolfan

Myrna J. Wolfan

Stuart A. Howell

Stuart A. Howell

Robert O. Aschim

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